

## 8. CUMULATIVE IMPACTS

The Council on Environmental Quality regulations that implement the procedural provisions of the National Environmental Policy Act of 1969, as amended (42 U.S.C. 4321 *et seq.*), define a cumulative impact as “the impact on the environment which results from the incremental impact of the action when added to other past, present, and reasonably foreseeable future actions regardless of what agency (Federal or non-Federal) or person undertakes such other actions” (40 CFR 1508.7). The term reasonably foreseeable refers to future actions for which there is a reasonable expectation that the action could occur, such as a proposed action under analysis, a project that has already started, or a future action that has obligated funding. Cumulative impacts can result from individually minor but collectively important actions taking place over a period of time. An evaluation of cumulative impacts is necessary to an understanding of the environmental implications of implementing the Proposed Action and is essential to the development of appropriate mitigation measures and the monitoring of their effectiveness.

DOE structured the cumulative impact assessments in this chapter by identifying actions that could have effects that coincided in time and space with the effects from the proposed repository and associated transportation activities. The identification of the relevant actions was based on reviews of resource, policy, development, land-use plans prepared by agencies at all levels of government and from private organizations, other environmental impact statements, environmental assessments, and Native American tribal meeting records. Consistent with Council on Environmental Quality regulations 40 CFR 1502.16(c) and 1506.2, in addition to the assessment of potential cumulative impacts, the analysis considered potential conflicts with plans issued by various governmental entities to the extent practicable and to the extent they provided relevant information.

Not all actions identified in this chapter would have cumulative impacts in all discipline areas. Potential impacts for such actions are discussed for the appropriate discipline areas. In some instances for which an action is reasonably foreseeable, quantitative estimates of impacts are not possible because the action is in its early stages. For those actions, DOE acknowledges the project and states that potential cumulative impacts are unknown at this time.

This chapter evaluates the environmental impacts of repository activities coupled with the impacts of other Federal, non-Federal, and private actions. As part of this process, the chapter includes a detailed analysis of nuclear materials in need of permanent disposal in excess of those evaluated in the Proposed Action. It describes and evaluates these waste quantities, referred to as Inventory Modules 1 and 2, evaluated in terms of their environmental impacts in comparison with those of the Proposed Action impacts. The evaluation of these inventories provides sufficient information for future actions and decisionmaking on inventory selection. This chapter evaluates cumulative short-term impacts from the construction, operation and monitoring, and closure of a geologic repository at Yucca Mountain, and cumulative long-term impacts following repository closure. It also evaluates cumulative transportation impacts from the shipment of spent nuclear fuel and high-level radioactive waste to the repository and of other material to or from the repository. The analysis of cumulative transportation impacts includes the possible construction and operation in Nevada of a branch rail line, or of an intermodal transfer station along with highway improvements for heavy-haul trucks. In addition, the analysis considers cumulative impacts from the manufacturing of repository components.

The cumulative impact analysis in this chapter includes as a reasonably foreseeable future action the disposal in the proposed Yucca Mountain Repository of the total projected inventory of commercial spent nuclear fuel, U.S. Department of Energy (DOE) spent nuclear fuel, and high-level radioactive waste, as well as the disposal of commercial Greater-Than-Class-C waste and DOE Special-Performance-Assessment-Required waste. The total projected inventory of spent nuclear fuel and high-level radioactive waste is more than the 70,000 metric tons of heavy metal (MTHM) considered for the

Proposed Action. Its emplacement at Yucca Mountain would require legislative action by Congress unless a second licensed repository was in operation.

There were several reasons to evaluate the potential for disposing of Greater-Than-Class-C waste and Special-Performance-Assessment-Required waste at Yucca Mountain as reasonably foreseeable actions. First, because both materials exceed Class C limits for specific radionuclide concentrations as defined in 10 CFR Part 61, they are generally unsuitable for near-surface disposal. Second, the U.S. Nuclear Regulatory Commission specifies in 10 CFR 61.55(a)(2)(iv) the disposal of Greater-Than-Class-C waste in a repository unless the Commission approved of disposal elsewhere. Finally, during the scoping process for this environmental impact statement (EIS), several commenters requested that DOE evaluate the disposal of other radioactive waste types that might require isolation in a repository. The disposal of Greater-Than-Class-C and Special-Performance-Assessment-Required wastes at the proposed Yucca Mountain Repository could require a determination by the Nuclear Regulatory Commission that these wastes require permanent isolation. In addition to spent nuclear fuel, high-level radioactive waste, surplus plutonium, Greater-Than-Class-C waste, and Special-Performance-Assessment-Required waste (materials such as depleted uranium), other radioactive wastes could be considered in the future for disposal in the Yucca Mountain Repository.

By analyzing the emplacement of Inventory Module 1 or 2, DOE is not stating that the emplacement of materials beyond those prescribed for the Proposed Action would occur. Rather, the Department is being prudent in analyzing a reasonably foreseeable action that could take place. If a future decision was made to emplace additional material included in the Inventory Modules, the Department would ensure that appropriate National Environmental Policy Act reviews were performed.

In general, the analysis of cumulative impacts in this chapter follows the process recommended in the Council on Environmental Quality's handbook *Considering Cumulative Effects Under the National Environmental Policy Act* (DIRS 103162-CEQ 1997, all). This process includes the identification, through research and consultations, of Federal, non-Federal, and private actions with possible effects that would be coincident with those of the Proposed Action on resources, ecosystems, and human communities. Coincident effects would be possible if the geographic and time boundaries for the effects of the Proposed Action and past, present, and reasonably foreseeable future actions overlapped. Using the methods and criteria described in Chapters 4, 5, and 6 of this EIS and their supporting appendixes, DOE assessed the potential cumulative impacts of coincident effects.

This chapter has six sections. Section 8.1 identifies and analyzes past, present, and reasonably foreseeable future actions with impacts that could combine with impacts of the Proposed Action. Sections 8.2 and 8.3 present the analyses of cumulative short-term (the period before the completion of repository closure) and long-term (the first 10,000 and first 1 million years following closure) impacts, respectively, in the proposed Yucca Mountain Repository region. Section 8.4 describes cumulative transportation impacts, nationally and in Nevada. Section 8.5 addresses cumulative impacts associated with the manufacturing of repository components. Section 8.6 presents an overall summary of potential cumulative impacts by discipline area.

## **8.1 Past, Present, and Reasonably Foreseeable Future Actions**

This section identifies past, present, and reasonably foreseeable future actions with impacts that could combine with impacts of the Proposed Action. It describes these actions and their relationships to the Proposed Action that could result in cumulative impacts (see Table 8-1 for a summary). Sections 8.2 through 8.5 present the cumulative impacts from the past, present, and reasonably foreseeable future actions identified in this section.